

National Treasury

Adjusted budget summary

2025/26					
R thousand	Appropriation	Special appropriation	Adjustments appropriation		Adjusted appropriation
			Decrease	Increase	
Amount to be appropriated	29 972 859	–	(94 000)	2 161 440	32 040 299
<i>of which:</i>					
Current payments	3 275 336	–	–	123 134	3 398 470
Transfers and subsidies	25 778 645	–	–	2 036 682	27 815 327
Payments for capital assets	31 160	–	–	1 624	32 784
Payments for financial assets	887 718	–	(94 000)	–	793 718
Direct charge against the National Revenue Fund	1 084 395 692	–	–	14 614 272	1 099 009 964
Executive authority	Minister of Finance				
Accounting officer	Director-General of the National Treasury				
Website	www.treasury.gov.za				

Vote purpose

Support economic growth and development, good governance, social progress and rising living standards through the accountable, economical, efficient, equitable and sustainable management of public finances, the maintenance of macroeconomic and financial sector stability, and the effective financial regulation of the economy.

Performance

Indicator	Programme	MTDP outcome	Annual performance		
			Projected for 2025/26 as published in the 2025 ENE	Achieved in the first half of 2025/26 (April to September)	Changed target for 2025/26
Number of economic forecasts developed per year	Economic Policy, Tax, Financial Regulation and Research	Outcome 6: Supportive and sustainable economic policy environment	4	2	–
Number of quarterly expenditure reports submitted to the standing committee on appropriations per year	Public Finance and Budget Management	Outcome 18: A capable and professional public service	4	2	–
Number of catalytic projects prioritised for implementation per year ¹	Public Finance and Budget Management	Outcome 16: Improved service delivery at local government	40	13	30
Net loan debt as a percentage of GDP	Asset and Liability Management	Outcome 6: Supportive and sustainable economic policy environment	75.8% (R6tn)	73.7% (R5.8tn)	76.1% (R5.9tn)
Value of government gross annual borrowing	Asset and Liability Management		R588.2bn	R295.1bn	R568.2bn
Cost to service debt as a percentage of GDP	Asset and Liability Management		5.4% (R426.3bn)	2.6% (R206.1bn)	5.4% (R421.5bn)
Number of transversal term contracts implemented per year ¹	Financial Accounting and Supply Chain Management Systems	Outcome 18: A capable and professional public service	10	12	14

1. Target changed to align with the department's 2025/26 annual performance plan, which was finalised after the publication of the 2025 ENE.

Changes to indicators and targets published in the 2025 ENE

The decrease in targeted gross annual borrowing for 2025/26 is mainly due to a successful switch strategy and improved macroeconomic indicators.

Despite a decline in net loan debt stock by R35.9 billion, targeted net loan debt as a percentage of GDP increased compared to the estimates in the 2025 Budget due to sluggish GDP growth. Although the cost to service debt as a percentage of GDP remained constant, it decreased by R4.8 billion in nominal terms. This

was mainly driven by an improved budget balance of R8.2 billion, as well as improved interest, inflation and exchange rates.

Progress

By mid-year, 13 catalytic projects were prioritised for implementation against an annual target of 30. The relatively slow progress was attributed to scaling down the approval of new investment plans while the *neighbourhood development partnership grant* is under review as part of broader reforms to infrastructure grants.

In the first half of 2025/26, 12 transversal term contracts had been implemented against an annual target of 14. This high achievement was mainly due to the initiation of planned contracts ahead of schedule, and the finalisation of supplementary bids that were issued and finalised as an alternative sourcing strategy.

Adjusted estimates

Programme		2025/26							
		Adjustments appropriation						Total adjustments appropriation	Adjusted appropriation
R thousand	Appropriation	Expenditure announced in the budget	Unforeseeable /Unavoidable	Virements and shifts	Roll-overs	Self-financing	Other adjustments ¹		
Administration	589 014	–	–	122 186	–	–	–	122 186	711 200
Economic Policy, Tax, Financial Regulation and Research	146 301	–	–	(482)	–	–	–	(482)	145 819
Public Finance and Budget Management	4 328 130	2 067 440	–	(1 373)	–	–	–	2 066 067	6 394 197
Asset and Liability Management	164 497	–	–	1 866	–	–	–	1 866	166 363
Financial Accounting and Supply Chain Management Systems	793 969	–	–	9 132	–	–	–	9 132	803 101
International Financial Relations	2 942 786	–	–	(131 329)	–	–	–	(131 329)	2 811 457
Revenue Administration	15 409 637	–	–	–	–	–	–	–	15 409 637
Financial Intelligence and State Security	5 598 525	–	–	–	–	–	–	–	5 598 525
Subtotal	29 972 859	2 067 440	–	–	–	–	–	2 067 440	32 040 299
Direct charge against the National Revenue Fund	1 084 395 692	14 393 030	–	–	–	–	221 242	14 614 272	1 099 009 964
Provincial equitable share	633 165 959	14 393 030	–	–	–	–	21 822	14 414 852	647 580 811
Debt-service costs	426 345 611	–	–	–	–	–	(4 816 962)	(4 816 962)	421 528 649
General fuel levy sharing with metropolitan municipalities	16 849 080	–	–	–	–	–	–	–	16 849 080
National Revenue Fund payments	–	–	–	–	–	–	4 749 412	4 749 412	4 749 412
Auditor-General of South Africa	134 338	–	–	–	–	–	–	–	134 338
Public sector-related pension, post-retirement medical and other benefits in terms of statutory and collective agreement obligations	7 900 704	–	–	–	–	–	148 380	148 380	8 049 084
Guarantees, indemnities and securities: payment to the South African Reserve Bank	–	–	–	–	–	–	118 590	118 590	118 590
Total	1 114 368 551	16 460 470	–	–	–	–	221 242	16 681 712	1 131 050 263

Adjusted estimates (continued)

Economic classification	2025/26							
	Appropriation	Adjustments appropriation						Adjusted appropriation
R thousand		Expenditure announced in the budget	Unforeseeable /Unavoidable	Virements and shifts	Roll-overs	Self-financing	Other adjustments ¹	
Current payments	429 620 947	–	–	123 134	–	–	(4 816 962)	(4 693 828)
Compensation of employees	1 074 304	–	–	–	–	–	–	1 074 304
Goods and services	2 201 032	–	–	123 134	–	–	–	2 324 166
Interest and rent on land	426 345 611	–	–	–	–	–	(4 816 962)	421 528 649
Transfers and subsidies	683 828 726	16 460 470	–	(30 758)	–	–	170 202	16 599 914
Provinces and municipalities	652 343 531	16 460 470	–	–	–	–	21 822	668 825 823
Departmental agencies and accounts	21 348 448	–	–	–	–	–	–	21 348 448
Foreign governments and international organisations	1 891 486	–	–	(31 326)	–	–	–	1 860 160
Public corporations and private enterprises	340 577	–	–	–	–	–	–	340 577
Households	7 904 684	–	–	568	–	–	148 380	8 053 632
Payments for capital assets	31 160	–	–	1 624	–	–	–	1 624
Machinery and equipment	31 080	–	–	1 624	–	–	–	32 704
Software and other intangible assets	80	–	–	–	–	–	–	80
Payments for financial assets	887 718	–	–	(94 000)	–	–	4 868 002	4 774 002
Total	1 114 368 551	16 460 470	–	–	–	–	221 242	16 681 712
Total	1 114 368 551	16 460 470	–	–	–	–	221 242	1 131 050 263

1. Other adjustments include the shifting of funds between votes, the shifting of funds within a vote following a function shift, declared unspent funds, significant and unforeseeable economic and financial events, and expenditure of an exceptional nature in terms of section 6(1)(b) of the Appropriation Act (2025).

Programme 1: Administration

Subprogramme	2025/26							
	Appropriation	Adjustments appropriation						Adjusted appropriation
R thousand		Expenditure announced in the budget	Unforeseeable /Unavoidable	Virements and shifts	Roll-overs	Self-financing	Other adjustments	
Ministry	7 352	–	–	–	–	–	–	7 352
Departmental Management	78 647	–	–	(491)	–	–	–	78 156
Corporate Services	190 479	–	–	83 856	–	–	–	274 335
Enterprise-wide Risk Management	46 096	–	–	(455)	–	–	–	45 641
Financial Administration	56 359	–	–	19 834	–	–	–	76 193
Legal Services	26 071	–	–	(145)	–	–	–	25 926
Internal Audit	28 150	–	–	–	–	–	–	28 150
Communications	12 089	–	–	(353)	–	–	–	11 736
Office Accommodation	143 771	–	–	19 940	–	–	–	163 711
Total	589 014	–	–	122 186	–	–	–	711 200

Programme 1: Administration (continued)

Economic classification	2025/26								
	Appropriation	Adjustments appropriation							Adjusted appropriation
		Expenditure announced in the budget	Unforeseeable /Unavoidable	Virements and shifts	Roll-overs	Self-financing	Other adjustments	Total adjustments appropriation	
R thousand									
Current payments	570 302	–	–	107 358	–	–	–	107 358	677 660
Compensation of employees	276 570	–	–	(3 500)	–	–	–	(3 500)	273 070
Goods and services	293 732	–	–	110 858	–	–	–	110 858	404 590
Transfers and subsidies	5 282	–	–	–	–	–	–	–	5 282
Departmental agencies and accounts	2 768	–	–	–	–	–	–	–	2 768
Households	2 514	–	–	–	–	–	–	–	2 514
Payments for capital assets	13 430	–	–	14 828	–	–	–	14 828	28 258
Machinery and equipment	13 350	–	–	14 828	–	–	–	14 828	28 178
Software and other intangible assets	80	–	–	–	–	–	–	–	80
Total	589 014	–	–	122 186	–	–	–	122 186	711 200

Programme 2: Economic Policy, Tax, Financial Regulation and Research

Subprogramme	2025/26								
	Appropriation	Adjustments appropriation							Adjusted appropriation
		Expenditure announced in the budget	Unforeseeable /Unavoidable	Virements and shifts	Roll-overs	Self-financing	Other adjustments	Total adjustments appropriation	
R thousand									
Programme	44 774	–	–	7 983	–	–	–	7 983	52 757
Management for Economic Policy, Tax, Financial Regulation and Research									
Financial Sector Policy	28 898	–	–	(5 492)	–	–	–	(5 492)	23 406
Tax Policy	35 588	–	–	(1 480)	–	–	–	(1 480)	34 108
Economic Policy	37 041	–	–	(1 493)	–	–	–	(1 493)	35 548
Total	146 301	–	–	(482)	–	–	–	(482)	145 819
Economic classification									
Current payments	144 651	–	–	962	–	–	–	962	145 613
Compensation of employees	101 803	–	–	(9 500)	–	–	–	(9 500)	92 303
Goods and services	42 848	–	–	10 462	–	–	–	10 462	53 310
Transfers and subsidies	–	–	–	30	–	–	–	30	30
Households	–	–	–	30	–	–	–	30	30
Payments for capital assets	1 650	–	–	(1 474)	–	–	–	(1 474)	176
Machinery and equipment	1 650	–	–	(1 474)	–	–	–	(1 474)	176
Total	146 301	–	–	(482)	–	–	–	(482)	145 819

Programme 3: Public Finance and Budget Management

Subprogramme		2025/26							
		Adjustments appropriation							
		Expenditure announced						Total	
R thousand	Appropriation	in the budget	Unforeseeable /Unavoidable	Virements and shifts	Roll- overs	Self- financing	Other adjustments	adjustments appropriation	Adjusted appropriation
Programme	35 116	–	–	9 047	–	–	–	9 047	44 163
Management for Public Finance and Budget Management									
Public Finance	78 571	–	–	1 231	–	–	–	1 231	79 802
Budget Office and Coordination	137 078	–	–	3 001	–	–	–	3 001	140 079
Intergovernmental Relations	302 558	–	–	(51 312)	–	–	–	(51 312)	251 246
Financial and Fiscal Commission	62 966	–	–	–	–	–	–	–	62 966
Facilitation of Conditional Grants	2 328 492	2 067 440	–	–	–	–	–	2 067 440	4 395 932
Catalytic Infrastructure and Development Support Programme	950 992	–	–	36 660	–	–	–	36 660	987 652
Government Technical Advisory Centre	432 357	–	–	–	–	–	–	–	432 357
Total	4 328 130	2 067 440	–	(1 373)	–	–	–	2 066 067	6 394 197
Economic classification									
Current payments	1 518 053	–	–	615	–	–	–	615	1 518 668
Compensation of employees	280 612	–	–	6 000	–	–	–	6 000	286 612
Goods and services	1 237 441	–	–	(5 385)	–	–	–	(5 385)	1 232 056
Transfers and subsidies	2 807 465	2 067 440	–	–	–	–	–	2 067 440	4 874 905
Provinces and municipalities	2 328 492	2 067 440	–	–	–	–	–	2 067 440	4 395 932
Departmental agencies and accounts	138 146	–	–	–	–	–	–	–	138 146
Public corporations and private enterprises	340 577	–	–	–	–	–	–	–	340 577
Households	250	–	–	–	–	–	–	–	250
Payments for capital assets	2 612	–	–	(1 988)	–	–	–	(1 988)	624
Machinery and equipment	2 612	–	–	(1 988)	–	–	–	(1 988)	624
Total	4 328 130	2 067 440	–	(1 373)	–	–	–	2 066 067	6 394 197

Programme 4: Asset and Liability Management

Subprogramme		2025/26							
		Adjustments appropriation							
		Expenditure announced in the budget	Unforeseeable /Unavoidable	Virements and shifts	Roll- overs	Self- financing	Other adjustments	Total adjustments appropriation	Adjusted appropriation
R thousand	Appropriation								
Programme	41 663	–	–	8 826	–	–	–	8 826	50 489
Management for Asset and Liability Management									
State-owned Entity	44 311	–	–	799	–	–	–	799	45 110
Financial Management and Governance									
Government Debt Management	25 088	–	–	206	–	–	–	206	25 294
Financial Operations	38 852	–	–	(7 928)	–	–	–	(7 928)	30 924
Strategy and Risk Management	14 583	–	–	(37)	–	–	–	(37)	14 546
Total	164 497	–	–	1 866	–	–	–	1 866	166 363

Programme 4: Asset and Liability Management (continued)

Economic classification		2025/26							Adjusted appropriation
		Adjustments appropriation						Total adjustments appropriation	
R thousand	Appropriation	Expenditure announced in the budget	Unforeseeable /Unavoidable	Virements and shifts	Roll-overs	Self-financing	Other adjustments		
Current payments	163 650	–	–	2 483	–	–	–	2 483	166 133
Compensation of employees	105 019	–	–	–	–	–	–	–	105 019
Goods and services	58 631	–	–	2 483	–	–	–	2 483	61 114
Transfers and subsidies	–	–	–	230	–	–	–	230	230
Households	–	–	–	230	–	–	–	230	230
Payments for capital assets	847	–	–	(847)	–	–	–	(847)	–
Machinery and equipment	847	–	–	(847)	–	–	–	(847)	–
Total	164 497	–	–	1 866	–	–	–	1 866	166 363

Programme 5: Financial Accounting and Supply Chain Management Systems

Subprogramme		2025/26							Adjusted appropriation
		Adjustments appropriation						Total adjustments appropriation	
R thousand	Appropriation	Expenditure announced in the budget	Unforeseeable /Unavoidable	Virements and shifts	Roll-overs	Self-financing	Other adjustments		
Programme	84 009	–	–	(17 324)	–	–	–	(17 324)	66 685
Management for Financial Accounting and Supply Chain Management Systems									
Office of the Chief Procurement Officer	89 801	–	–	(1 386)	–	–	–	(1 386)	88 415
Financial Systems	341 370	–	–	29 478	–	–	–	29 478	370 848
Financial Reporting for National Accounts	140 417	–	–	(169)	–	–	–	(169)	140 248
Financial Management Policy and Compliance Improvement	138 005	–	–	(1 467)	–	–	–	(1 467)	136 538
Service Charges: Commercial Banks	367	–	–	–	–	–	–	–	367
Total	793 969	–	–	9 132	–	–	–	9 132	803 101
Economic classification									
Current payments	715 375	–	–	16 863	–	–	–	16 863	732 238
Compensation of employees	265 908	–	–	–	–	–	–	–	265 908
Goods and services	449 467	–	–	16 863	–	–	–	16 863	466 330
Transfers and subsidies	66 973	–	–	308	–	–	–	308	67 281
Departmental agencies and accounts	65 034	–	–	–	–	–	–	–	65 034
Households	1 939	–	–	308	–	–	–	308	2 247
Payments for capital assets	11 621	–	–	(8 039)	–	–	–	(8 039)	3 582
Machinery and equipment	11 621	–	–	(8 039)	–	–	–	(8 039)	3 582
Total	793 969	–	–	9 132	–	–	–	9 132	803 101

Programme 6: International Financial Relations

Subprogramme		2025/26							Adjusted appropriation
		Adjustments appropriation						Total adjustments appropriation	
R thousand	Appropriation	Expenditure announced in the budget	Unforeseeable /Unavoidable	Virements and shifts	Roll-overs	Self-financing	Other adjustments		
Programme	16 156	–	–	(155)	–	–	–	(155)	16 001
Management for International Financial Relations									
International Economic Cooperation	148 149	–	–	(5 848)	–	–	–	(5 848)	142 301
African Integration and Support	1 673 810	–	–	(31 326)	–	–	–	(31 326)	1 642 484
International Development Funding Institutions	1 076 431	–	–	(94 000)	–	–	–	(94 000)	982 431
International Projects	28 240	–	–	–	–	–	–	–	28 240
Total	2 942 786	–	–	(131 329)	–	–	–	(131 329)	2 811 457
Economic classification									
Current payments	163 305	–	–	(5 147)	–	–	–	(5 147)	158 158
Compensation of employees	44 392	–	–	7 000	–	–	–	7 000	51 392
Goods and services	118 913	–	–	(12 147)	–	–	–	(12 147)	106 766
Transfers and subsidies	1 890 763	–	–	(31 326)	–	–	–	(31 326)	1 859 437
Foreign governments and international organisations	1 890 763	–	–	(31 326)	–	–	–	(31 326)	1 859 437
Payments for capital assets	1 000	–	–	(856)	–	–	–	(856)	144
Machinery and equipment	1 000	–	–	(856)	–	–	–	(856)	144
Payments for financial assets	887 718	–	–	(94 000)	–	–	–	(94 000)	793 718
Total	2 942 786	–	–	(131 329)	–	–	–	(131 329)	2 811 457

Direct charges against the National Revenue Fund

		2025/26							Adjusted appropriation
		Adjustments appropriation						Total adjustments appropriation	
R thousand	Appropriation	Expenditure announced in the budget	Unforeseeable /Unavoidable	Virements and shifts	Roll-overs	Self-financing	Other adjustments		
Provincial equitable share	633 165 959	14 393 030	–	–	–	–	21 822	14 414 852	647 580 811
Debt-service costs	426 345 611	–	–	–	–	–	(4 816 962)	(4 816 962)	421 528 649
General fuel levy sharing with metropolitan municipalities	16 849 080	–	–	–	–	–	–	–	16 849 080
National Revenue Fund payments	–	–	–	–	–	–	4 749 412	4 749 412	4 749 412
Auditor-General of South Africa	134 338	–	–	–	–	–	–	–	134 338
Public sector-related pension, post-retirement medical and other benefits in terms of statutory and collective agreement obligations	7 900 704	–	–	–	–	–	148 380	148 380	8 049 084
Guarantees, indemnities and securities: payment to the South African Reserve Bank	–	–	–	–	–	–	118 590	118 590	118 590
Total	1 084 395 692	14 393 030	–	–	–	–	221 242	14 614 272	1 099 009 964

Direct charges against the National Revenue Fund (continued)

R thousand	Appropriation	2025/26 Adjustments appropriation							Adjusted appropriation
		Expenditure announced in the budget	Unforeseeable /Unavoidable	Virements and shifts	Roll-overs	Self-financing	Other adjustments	Total adjustments appropriation	
Economic classification									
Current payments	426 345 611	–	–	–	–	–	(4 816 962)	(4 816 962)	421 528 649
Interest and rent on land	426 345 611	–	–	–	–	–	(4 816 962)	(4 816 962)	421 528 649
Transfers and subsidies	658 050 081	14 393 030	–	–	–	–	170 202	14 563 232	672 613 313
Provinces and municipalities	650 015 039	14 393 030	–	–	–	–	21 822	14 414 852	664 429 891
Departmental agencies and accounts	134 338	–	–	–	–	–	–	–	134 338
Foreign governments and international organisations	723	–	–	–	–	–	–	–	723
Households	7 899 981	–	–	–	–	–	148 380	148 380	8 048 361
Payments for financial assets	–	–	–	–	–	–	4 868 002	4 868 002	4 868 002
Total	1 084 395 692	14 393 030	–	–	–	–	221 242	14 614 272	1 099 009 964

Details of adjustments to the 2025 ENE**Appropriation of funds for expenditure announced by the minister during the tabling of the annual budget – R2.067 billion****Programme 3: Public Finance and Budget Management**

An additional R2.067 billion is allocated to the *urban development financing grant* for reforms in metro trading services.

Virements and shifts within the vote

Programmes					
1. Administration					
2. Economic Policy, Tax, Financial Regulation and Research					
3. Public Finance and Budget Management					
4. Asset and Liability Management					
5. Financial Accounting and Supply Chain Management Systems					
6. International Financial Relations					
7. Revenue Administration					
8. Financial Intelligence and State Security					
From:			To:		
Programme by economic classification	Motivation	R thousand	Programme by economic classification	Motivation	R thousand
Programme 1		(3 500)	Programme 3		3 500
Compensation of employees	Vacant posts	(3 500)	Compensation of employees	Vacant posts	3 500
Shifts within the programme as a percentage of the programme budget		0%			
Virements to other programmes as a percentage of the programme budget		0.6%			
Programme 2		(11 512)	Programme 1		1 982
Goods and services	Centralisation of training and development	(508)	Goods and services	Training and development	508
Machinery and equipment	Centralisation of procurement (laptops)	(1 474)	Machinery and equipment	Laptops	1 474

Virements and shifts within the vote (continued)

From:			To:		
Programme by economic classification	Motivation	R thousand	Programme by economic classification	Motivation	R thousand
Programme 2			Programme 2		30
Goods and services	Stationery, printing and office supplies	(30)	Households	Leave gratuities	30
Compensation of employees	Vacant posts	(2 500)	Programme 3		2 500
	Vacant posts	(3 903)	Compensation of employees	Vacant posts	2 500
	Vacant posts	(3 097)	Programme 6		7 000
			Compensation of employees	Vacant posts	3 903
			Compensation of employees	Vacant posts	3 097
Shifts within the programme as a percentage of the programme budget		0%			
Virements to other programmes as a percentage of the programme budget		7.8%			
Programme 3		(7 373)	Programme 1		2 373
Goods and services	Centralisation of training and development	(385)	Goods and services	Training and development	385
Machinery and equipment	Centralisation of procurement (laptops)	(1 988)	Machinery and equipment	Laptops	1 988
Goods and services	Consultants	(5 000)	Programme 2		5 000
Shifts within the programme as a percentage of the programme budget		0%	Goods and services	Consultants	5 000
Virements to other programmes as a percentage of the programme budget		0.2%			
Programme 4		(1 364)	Programme 1		1 134
Goods and services	Centralisation of training and development	(287)	Goods and services	Training and development	287
Machinery and equipment	Centralisation of procurement (laptops)	(847)	Machinery and equipment	Laptops	847
Goods and services	Computer services	(230)	Programme 4		230
Shifts within the programme as a percentage of the programme budget		0.1%	Households	Leave gratuities	230
Virements to other programmes as a percentage of the programme budget		0.7%			
Programme 5		(12 336)	Programme 1		10 404
Goods and services	Centralisation of training and development	(741)	Goods and services	Training and development	741
Machinery and equipment	Centralisation of procurement (laptops)	(9 663)	Machinery and equipment	Laptops	9 663
Goods and services	Consumable supplies, travel and subsistence	(166)	Programme 5		1 932
	Bursaries; operating payments; stationery, printing and office supplies	(142)	Households	Leave gratuities	166
	Travel and subsistence, venues and facilities	(1 624)	Households	Leave gratuities	142
			Machinery and equipment	System servers	1 624
Shifts within the programme as a percentage of the programme budget		0.2%			
Virements to other programmes as a percentage of the programme budget		1.3%			

Virements and shifts within the vote (continued)

From:			To:		
Programme by economic classification	Motivation	R thousand	Programme by economic classification	Motivation	R thousand
Programme 6		(138 329)	Programme 1		109 793
Goods and services	Centralisation of training and development	(147)	Goods and services	Training and development	147
	Venues and facilities	(3 000)	Goods and services	Consultants	3 000
Machinery and equipment	Centralisation of procurement (laptops)	(856)	Machinery and equipment	Laptops	856
Payments for financial assets	African Development Bank ¹	(74 464)	Goods and services	ICT projects ¹	74 464
Foreign governments and international organisations	Common Monetary Area compensation	(5 756)	Goods and services	Computer services	5 756
	Common Monetary Area compensation	(25 570)	Goods and services	Contractors and office furniture	25 570
Goods and services	Consultants	(6 000)	Programme 2		6 000
	Venues and facilities	(3 000)	Goods and services	Consultants	6 000
Payments for financial assets	African Development Bank ¹	(19 536)	Programme 4		3 000
			Goods and services	Consultants	3 000
			Programme 5		19 536
			Goods and services	Transversal systems ¹	19 536
Shifts within the programme as a percentage of the programme budget		0%			
Virements to other programmes as a percentage of the programme budget		4.7%			
Total		(174 414)			174 414

1. National Treasury approval has been obtained.

Direct charges against the National Revenue Fund – R14.614 billion

R14.393 billion is allocated to provincial equitable shares for frontline services as appropriation of funds for expenditure announced by the minister during the tabling of the annual budget. The funds are directed to the education (R3.044 billion) and health (R6.705 billion) sectors, and for changes in populations (R4.644 billion).

Since the 2025 Budget was announced, debt-service costs decreased by R4.817 billion due to an improvement in the budget balance and macroeconomic indicators such as the repurchase rate, the exchange rate and the lower-end consumer price index target of 3 per cent.

R4.749 billion is allocated to the National Revenue Fund to make provision for revaluation losses on foreign currency transactions, International Monetary Fund revaluation losses, premiums on the restructuring of the domestic debt portfolio and losses on switch transactions.

R118.59 million is allocated to the South African Reserve Bank for the payment of losses incurred in relation to the 2020 loan guarantee scheme and the 2022 bounce back scheme.

R148.38 million is allocated to public sector-related pension and post-retirement medical and other benefits in terms of statutory and collective agreement obligations as a result of increases in membership and the number of new cases on other benefits.

R20.762 million is allocated to provincial equitable shares to fund the reconstruction and rehabilitation of provincial infrastructure damaged during disasters in 2024 and March 2025 in KwaZulu-Natal in accordance with section (6)(1)(b) of the Appropriation Act (2025).

R1.060 million is reallocated from the *human settlements development grant* (R863 000) and the *informal settlements upgrading partnership grant* (R197 000) to provincial equitable shares for compensation of employees for administering the conditional grants in KwaZulu-Natal.

Expenditure outcome for 2024/25 and actual expenditure for 2025/26

Programme	2024/25					2025/26			
	Adjusted appropriation	Outcome				Adjusted appropriation	Adjusted appropriation/ Total (%)	Actual expenditure	
		Apr 24 - Sep 24	Apr 24 - Sep 24 % of adjusted appropriation	Apr 24 - Mar 25	Apr 24 - Mar 25 % of adjusted appropriation			Apr 25 - Sep 25	Apr 25 - Sep 25 % of adjusted appropriation
R thousand									
Administration	666 188	376 562	56.5	699 268	105.0	711 200	0.1	298 030	41.9
Economic Policy, Tax, Financial Regulation and Research	125 845	55 595	44.2	103 208	82.0	145 819	0.0	75 455	51.7
Public Finance and Budget Management	4 195 797	1 863 878	44.4	3 654 267	87.1	6 394 197	0.6	1 721 734	26.9
Asset and Liability Management	144 884	60 363	41.7	137 940	95.2	166 363	0.0	67 632	40.7
Financial Accounting and Supply Chain Management Systems	754 625	372 634	49.4	734 372	97.3	803 101	0.1	356 812	44.4
International Financial Relations	2 775 313	852 615	30.7	2 321 449	83.6	2 811 457	0.2	873 183	31.1
Revenue Administration	12 388 563	6 193 566	50.0	12 388 563	100.0	15 409 637	1.4	7 458 166	48.4
Financial Intelligence and State Security	5 265 620	2 690 176	51.1	5 265 620	100.0	5 598 525	0.5	2 881 609	51.5
Subtotal	26 316 835	12 465 389	47.4	25 304 687	96.2	32 040 299	2.8	13 732 621	42.9
Direct charge against the National Revenue Fund	1 014 668 648	500 238 499	49.3	1 012 021 695	99.7	1 099 009 964	97.2	536 580 956	48.8
Provincial equitable share	600 475 640	300 237 816	50.0	600 475 640	100.0	647 580 811	57.3	316 582 974	48.9
Debt-service costs	388 854 277	190 269 795	48.9	385 843 718	99.2	421 528 649	37.3	206 093 827	48.9
General fuel levy sharing with metropolitan municipalities	16 126 608	5 375 535	33.3	16 126 608	100.0	16 849 080	1.5	5 616 360	33.3
National Revenue Fund payments	2 080 165	666 165	32.0	2 147 376	103.2	4 749 412	0.4	4 242 412	89.3
Auditor-General of South Africa	128 578	128 578	100.0	128 578	100.0	134 338	0.0	134 338	100.0
Public sector-related pension, post-retirement medical and other benefits in terms of statutory and collective agreement obligations	7 003 380	3 560 610	50.8	7 299 775	104.2	8 049 084	0.7	3 911 045	48.6
Guarantees, indemnities and securities: payment to the South African Reserve Bank	–	–	–	–	–	118 590	0.0	–	–
Total	1 040 985 483	512 703 888	49.3	1 037 326 382	99.6	1 131 050 263	100.0	550 313 577	48.7

Expenditure outcome for 2024/25 and actual expenditure for 2025/26 (continued)

Economic classification	2024/25					2025/26			
	Adjusted appropriation	Outcome				Adjusted appropriation	Adjusted appropriation/ Total (%)	Actual expenditure	
		Apr 24 - Sep 24	Apr 24 - Sep 24 % of adjusted appropriation	Apr 24 - Mar 25	Apr 24 - Mar 25 % of adjusted appropriation			Apr 25 - Sep 25	Apr 25 - Sep 25 % of adjusted appropriation
R thousand									
Current payments	391 751 184	191 359 416	48.8	388 479 189	99.2	424 927 119	37.6	207 113 573	48.7
Compensation of employees	969 707	482 799	49.8	970 590	100.1	1 074 304	0.1	508 550	47.3
Goods and services	1 927 200	606 822	31.5	1 664 881	86.4	2 324 166	0.2	511 196	22.0
Interest and rent on land	388 854 277	190 269 795	48.9	385 843 718	99.2	421 528 649	37.3	206 093 827	48.9
Transfers and subsidies	646 211 731	319 765 188	49.5	645 759 259	99.9	700 428 640	61.9	338 139 050	48.3
Provinces and municipalities	619 026 228	306 844 912	49.6	619 026 228	100.0	668 825 823	59.1	323 513 917	48.4
Departmental agencies and accounts	17 979 535	9 307 117	51.8	17 980 785	100.0	21 348 448	1.9	10 673 397	50.0
Foreign governments and international organisations	1 847 597	5 349	0.3	1 441 832	78.0	1 860 160	0.2	2 695	0.1
Public corporations and private enterprises	345 500	40 000	11.6	–	–	340 577	0.0	34 459	10.1
Households	7 012 871	3 567 810	50.9	7 310 414	104.2	8 053 632	0.7	3 914 582	48.6
Payments for capital assets	125 503	96 068	76.5	123 368	98.3	32 784	0.0	25 289	77.1
Machinery and equipment	125 423	96 068	76.6	122 921	98.0	32 704	0.0	3 729	11.4
Software and other intangible assets	80	–	–	447	558.8	80	0.0	21 560	26 950.0
Payments for financial assets	2 897 065	1 483 216	51.2	2 964 566	102.3	5 661 720	0.5	5 035 665	88.9
Total	1 040 985 483	512 703 888	49.3	1 037 326 382	99.6	1 131 050 263	100.0	550 313 577	48.7

Expenditure trends

Total expenditure in 2024/25 was R1.037 trillion, 99.6 per cent of the adjusted appropriation for the year. Mid-year expenditure in 2024/25 was R512.7 billion, 49.3 per cent of the adjusted appropriation, whereas expenditure in the first half of 2025/26 was R550.3 billion, 48.7 per cent of the adjusted appropriation of R1.131 trillion. Compared to the first half of 2024/25, expenditure over the same period in 2025/26 increased by R37.6 billion, 7.3 per cent. This was mainly due to an increase in debt-service costs because of higher interest and inflation rates, and a weaker exchange rate since the 2025 Budget was announced; and increases in transfers for the provincial equitable share due to cost-of-living adjustments and changes in populations.

Departmental receipts

	2024/25					2025/26				
	Adjusted estimate	Outcome				Budget estimate	Adjusted estimate	Adjusted receipts estimate/Total (%)	Actual receipts	
		Apr 24 - Sep 24 % of adjusted estimate	Apr 24 - Mar 25 % of adjusted estimate	Apr 24 - Sep 24 % of adjusted estimate	Apr 24 - Mar 25 % of adjusted estimate				Apr 25 - Sep 25 % of adjusted estimate	Apr 25 - Sep 25 % of adjusted estimate
R thousand										
Departmental receipts	8 409 174	3 121 688	37.1	10 498 602	124.8	7 530 378	8 786 766	82.0	5 792 753	65.9
Sales of goods and services produced by the department	354 086	353 661	99.9	353 790	99.9	576	576	0.0	9 715	1 686.6
Sales of scrap, waste, arms and other used current goods	–	–	–	69	–	35	300	0.0	234	78.0
Interest, dividends and rent on land	7 763 538	2 766 363	35.6	10 123 653	130.4	7 229 117	8 485 200	79.1	5 741 205	67.7
Sales of capital assets	–	–	–	–	–	–	40	0.0	40	100.0
Transactions in financial assets and liabilities	291 550	1 664	0.6	21 090	7.2	300 650	300 650	2.8	41 559	13.8

Departmental receipts (continued)

R thousand	2024/25					2025/26				
	Adjusted estimate	Outcome				Budget estimate	Adjusted estimate	Adjusted receipts estimate/ Total (%)	Actual receipts	
		Apr 24 - Sep 24	Apr 24 - Sep 24 % of adjusted estimate	Apr 24 - Mar 25	Apr 24 - Mar 25 % of adjusted estimate				Apr 25 - Sep 25	Apr 25 - Sep 25 % of adjusted estimate
National Revenue	8 912 921	7 067 704	79.3	8 461 732	94.9	1 478 000	1 935 109	18.0	1 935 109	100.0
Fund receipts										
<i>Of which:</i>										
Revaluation of profits on foreign currency transactions	7 333 970	6 732 970	91.8	7 020 639	95.7	1 478 000	181 525	1.7	181 525	100.0
Premiums on loan transactions	330 310	330 310	100.0	1 194 228	361.5	–	1 137 263	10.6	1 137 263	100.0
Profit on switch transactions	–	–	–	–	–	–	(56 545)	(0.5)	(56 545)	100.0
Other (mainly penalties on retail bonds and profit on script lending)	4 424	4 424	100.0	8 128	183.7	–	6 436	0.1	6 436	100.0
Premiums on debt portfolio restructuring (switches)	–	–	–	238 737	–	–	666 430	6.2	666 430	100.0
Conditional grant refunds	1 244 217	–	–	–	–	–	–	–	–	–
Total	17 322 095	10 189 392	58.8	18 960 334	109.5	9 008 378	10 721 875	100.0	7 727 862	72.1

Revenue trends

Mid-year revenue in 2024/25 was R10.2 billion, 58.8 per cent of the adjusted estimate, whereas revenue for the first half of 2025/26 was R7.7 billion, 72.1 per cent of the adjusted estimate of R10.7 billion. Compared to the first half of 2024/25, revenue over the same period in 2024/25 decreased by R2.5 billion, 24.5 per cent. This was mainly due to a decrease in National Revenue Fund receipts, mostly for the revaluation of profits on foreign currency transactions.

Changes to transfers and subsidies, including conditional grants

Summary of changes to transfers and subsidies per programme

2025/26									
R thousand	Appropriation	Adjustments appropriation						Total adjustments appropriation	Adjusted appropriation
		Expenditure announced in the budget	Unforeseeable /Unavoidable	Virements and shifts	Roll-overs	Self-financing	Other adjustments		
Economic Policy, Tax, Financial Regulation and Research									
Households									
Social benefits									
Current	–	–	–	30	–	–	–	30	30
Employee social benefits	–	–	–	30	–	–	–	30	30
Public Finance and Budget Management									
Provinces and municipalities									
Municipalities									
Municipal bank accounts									
Capital	573 636	2 067 440	–	–	–	–	–	2 067 440	2 641 076
Urban development financing grant	573 636	2 067 440	–	–	–	–	–	2 067 440	2 641 076

Summary of changes to transfers and subsidies per programme (continued)

2025/26									
		Adjustments appropriation						Total adjustments appropriation	Adjusted appropriation
		Expenditure announced in the budget	Unforeseeable /Unavoidable	Virements and shifts	Roll-overs	Self-financing	Other adjustments		
R thousand	Appropriation								
Asset and Liability Management									
Households									
Social benefits									
Current	–	–	–	230	–	–	–	230	230
Employee social benefits	–	–	–	230	–	–	–	230	230
Financial Accounting and Supply Chain Management									
Systems									
Households									
Social benefits									
Current	1 939	–	–	166	–	–	–	166	2 105
Employee social benefits	1 939	–	–	166	–	–	–	166	2 105
Households									
Other transfers to households									
Current	–	–	–	142	–	–	–	142	142
Bursaries for non-employees	–	–	–	142	–	–	–	142	142
International									
Financial Relations									
Foreign governments and international organisations									
Current	1 668 161	–	–	(31 326)	–	–	–	(31 326)	1 636 835
Common Monetary Area compensation	1 668 161	–	–	(31 326)	–	–	–	(31 326)	1 636 835
Direct charge against the National Revenue Fund									
Households									
Social benefits									
Current	1 301 501	–	–	–	–	–	148 380	148 380	1 449 881
Parliamentary awards	–	–	–	–	–	–	5 000	5 000	5 000
Other benefits	130 000	–	–	–	–	–	(10 000)	(10 000)	120 000
Injury on duty	932 237	–	–	–	–	–	161 374	161 374	1 093 611
Pension benefits: President of South Africa	10 986	–	–	–	–	–	1 000	1 000	11 986
Military pensions: Ex-service personnel	1 991	–	–	–	–	–	(1 731)	(1 731)	260
South African citizen force	226 264	–	–	–	–	–	(7 240)	(7 240)	219 024
Civil protection	23	–	–	–	–	–	(23)	(23)	–